



EAST SUSSEX FIRE & RESCUE SERVICE

ENFORCEMENT NOTICE

Notice No: ESFRS/HA/GOR/0408/E1/24

Notice requiring steps to be taken under Article 30 of the Regulatory Reform (Fire Safety) Order 2005

Name of Premises: Conquest Hospital Main Building
Address of Premises: The Ridge, St Leonards-On-Sea, TN37 7RD
Responsible Person: East Sussex Healthcare NHS Trust

I, George O'Reilly, on behalf of East Sussex Fire Authority, hereby give you notice that the Fire Authority are of the opinion that, as a person being under an obligation to do so, you have failed to comply with the requirements placed upon you by the Regulatory Reform (Fire Safety) Order 2005 in respect of the above named premises and the persons who may be on the premises or who may be affected by a fire on the premises.

The matters which, in the opinion of the Fire Authority, constitute the failures to comply with the Regulatory Reform (Fire Safety) Order 2005 are specified in the Schedule to this Notice.

The Fire Authority is further of the opinion that the steps identified in the Schedule to this Notice must be taken to remedy the specified failures to comply with the Regulatory Reform (Fire Safety) Order 2005.

The steps identified in the Schedule are to be completed by the dates indicated.

Unless the steps identified in the Schedule to this Notice have been completed within the given time limit, you will be deemed not to have complied with this Notice and the Fire Authority may consider a prosecution against you. You may however apply for an extension to this time limit (see notes).

You have the right to appeal against the Notice (see notes), by way of complaint for an order, to the Clerk to the Court of the Magistrates' Court acting for the petty sessions area in which your premises is located. If you wish to bring an appeal, you must do so within 21 days of the date this Notice is served on you. The Magistrates' Courts Act 1980 will apply to the proceedings. The bringing of an appeal shall have the effect of suspending the operation of this Enforcement Notice until the appeal is finally disposed of or, if the appeal is withdrawn, until the withdrawal of the appeal.

Signature

A handwritten signature in black ink, appearing to be 'George O'Reilly', written over a horizontal line.

Date: 8th April 2024

(on behalf of, and duly authorised by, East Sussex Fire Authority)

**SCHEDULE REFERRED TO IN ENFORCEMENT NOTICE NO ESFRS/HA/GOR/0408/E1/24
REQUIRING STEPS TO BE TAKEN UNDER ARTICLE 30 OF THE REGULATORY REFORM
(FIRE SAFETY) ORDER 2005 ISSUED BY EAST SUSSEX FIRE AUTHORITY ON 8TH APRIL
2024.**

Name of Premises: Conquest Hospital Main Building
Address of Premises: The Ridge, St Leonards-On-Sea, TN37 7RD

Where appropriate, a plan may form part of this Schedule to illustrate the steps which, in the opinion of the Fire Authority, need to be taken in order to comply with the Regulatory Reform (Fire Safety) Order 2005.

Note: Notwithstanding any consultation undertaken by the Fire Authority, **before** you make any alterations to the premises, **you** may need to apply for approval from either the Local Authority Building Control or an Approved Inspector and/or the approval of any other local bodies having a statutory interest in the premises.

SCHEDULE

The location and details of matters which are considered to be failures to comply with the Regulatory Reform (Fire Safety) Order 2005 are detailed, along with the steps considered necessary to remedy the failures.

1 Failure under Article 8(1)(a) & 8(1)(b) of the Regulatory Reform (Fire Safety) Order 2005.

(The responsible person must take such general fire precautions as will ensure the safety of any of his employees and/or relevant persons present).

1.1 Failure

The Responsible Person has failed to ensure the standard of compartmentation provided is adequate.

Remedy

All breaches in compartmentation should be fire stopped to provide the appropriate fire resistance in accordance with building regulations.

The fire resistance should conform to a relevant standard e.g., Appendix A (including Table A1, A2) of Approved Document B Volume 2 Buildings Other Than Dwelling Houses, or HTM 05-02

Compliance with this or an equivalent standard will normally satisfy this requirement.

DATE REQUIRED - 7 January 2025

Supporting Information

During the inspection breaches in compartmentation were identified within the hospital street on level 2 and within the compartment survey carried out by Tetra Consultancy Limited in Feb 2022. Breaches were found in compartment walls, ceilings and fire doors. These breaches in compartmentation would not support the existing evacuation strategy.

In the event of fire, breaches in compartmentation, will allow fire and smoke to spread unchecked throughout the building. This would have an impact on the means of escape and render the evacuation strategy of the building ineffective

1.2 Failure

The Responsible Person has failed to provide adequate fire compartmentation at the point where services penetrate floor and ceiling levels.

Remedy

Confirmation is needed that the fire dampers are aligned to the fire compartment lines. The dampers also need to be assessed to determine which ones need to be fire and smoke dampers to support the fire strategy. **Those that need to be fire and smoke dampers and are not, must be replaced.**

DATE REQUIRED - 7 January 2025

Supporting Information

Fire dampers are to conform to a relevant standard e.g. Section 10 (Protection of openings and fire stopping) of Approved Document B Volume 2 Buildings other than dwelling houses. Further guidance is also available in table 7 of HTM 05-02. Compliance with this or an equivalent standard will normally satisfy the requirement.

2 Failure under Article 9 of the Regulatory Reform (Fire Safety) Order 2005.

(The responsible person must carry out a suitable and sufficient fire risk assessment. This risk assessment must identify the general fire precautions needed to comply with the legislation).

2.1 Failure

The Responsible Person has failed to ensure that the fire risk assessment is suitable and sufficient in the circumstances.

Remedy

The compartment breaches identified during the fire safety audit carried out on the 3rd April 2024 together with the findings of the compartmentation survey carried out in Feb 2022 by Tetra Consultants Limited, indicate that the existing fire risk assessments are not 'suitable and sufficient'. The fire risk assessments should therefore be reviewed and re-addressed with specific consideration given to how the compartmentation breaches impact the ability to carry out a 'Phased Horizontal Evacuation'.

DATE REQUIRED - 7 January 2025

Supporting Information

Your risk assessment should adequately address the needs of all people, including disabled people who may be on the premises and ensure that they can safely leave the building in the event of a fire.

For the purposes of identifying the measures to be taken to comply with the relevant legislation, information on how to carry out a fire risk assessment has been published by HM Government in the form of a series of Fire Risk Assessment Guides for different uses of premises. They are available for free download at:

<https://www.gov.uk/government/collections/fire-safety-legislation-guidance-for-those-with-legal-duties> or can be purchased at bookshops. If the Responsible Person feels that they do not have the necessary experience or expertise to do this, they must appoint one or more competent persons to assist them in identifying the general fire precautions needed to comply with the requirements and prohibitions imposed by this Order. Where an employee is deemed to be a competent person they should be appointed in preference to someone from outside of the workforce.

3 Failure under Article 15 of the Regulatory Reform (Fire Safety) Order 2005.

(The Responsible Person must establish and give effect to appropriate emergency procedures, including safety drills, to be followed in the event of serious and imminent danger to relevant persons).

3.1 Failure

The Responsible Person has failed to establish and give effect to appropriate emergency procedures, including safety drills, to be followed in the event of serious and imminent danger.

Remedy

The Responsible Person must establish and give effect to appropriate emergency procedures, including safety drills, to be followed in the event of serious and imminent danger.

DATE REQUIRED - 7 January 2025

Supporting Information

Such emergency procedures should include, but are not limited to, the following matters:

- nominating a sufficient number of competent persons to implement the emergency procedures;
- keeping relevant persons informed regarding hazards to which they may be exposed;
- providing systems and procedures to enable persons to stop work and proceed to a place of safety in the event of their being exposed to danger;

Further guidance is available in H.M Government publication 'supplementary guide - means of escape for disabled people.' <https://www.gov.uk/government/collections/fire-safety-legislation-guidance-for-those-with-legal-duties>

4 Failure under Article 17 of the Regulatory Reform (Fire Safety) Order 2005.

(The responsible person must ensure that any facilities, equipment and devices provided in relation to fire safety matters within the premises are maintained in an efficient state, in efficient working order and in good repair).

4.1 Failure

The Responsible Person has failed to ensure that any facilities, equipment and devices provided in relation to fire safety matters within the premises are maintained in an efficient state, in efficient working order and in good repair.

Remedy

The Responsible Person must put in place suitable arrangements to ensure the premises and any fire safety related facilities, equipment and devices are adequately maintained.

DATE REQUIRED - 7 January 2025

Supporting Information

Specific consideration should be given to the following areas: -

- Fire resisting doors should be maintained to ensure that the doors close fully and tightly against the doorstop at all times. A system of maintenance needs to be developed that enables each fire door to be maintained regularly in efficient working order and good repair.

5 Failure under Article 21 of the Regulatory Reform (Fire Safety) Order 2005.
(The responsible person must ensure that their employees are provided with adequate safety training. Such training should be repeated on a regular basis).

5.1 Failure

The Responsible Person has failed to provide adequate fire safety training to enable employees etc. to safeguard themselves and other persons on the premises.

Remedy

Provide appropriate fire safety training to all staff. The training is to include suitable and sufficient instruction on appropriate precautions and actions to be taken by the employee in order to safeguard him/herself and other relevant persons on the premises in the event of fire. A competent person must carry out the training and instruction.

DATE REQUIRED - 7 January 2025

Supporting Information

Specific consideration should be given to the following: -

- Training Fire Wardens to implement the emergency procedures on site.
- Training ward managers to manage the evacuation of their areas.
- Training the site response teams to manage the site during a fire evacuation.

The Fire Authority considers that the above detailed steps will reduce the excessive risk to an acceptable level in the premises. Alternative ways of achieving an equivalent standard may be available and any request for the Fire Authority to consider alternative proposals should be submitted as a matter of urgency.

**NOTES TO ACCOMPANY ENFORCEMENT NOTICE
SERVED UNDER ARTICLE 30 OF THE
REGULATORY REFORM (FIRE SAFETY) ORDER 2005**

1. Contravention of any requirement imposed by an Enforcement Notice is an offence under Article 32 of the Regulatory Reform (Fire Safety) Order 2005 and renders the offender liable, on summary conviction, to a fine not exceeding the statutory maximum or, on conviction on indictment, to an unlimited fine, or imprisonment for a term not exceeding two years, or both.
2. In any proceedings for an offence referred to in Note 1, where the commission by any person of an offence under the Order is due to the act or default of some other person, that person is guilty of the offence, and a person may be charged with and convicted of the offence whether or not proceedings are taken against the first mentioned person.
3. Nothing in the Order operates so as to afford an employer a defence in any criminal proceedings for a contravention of those provisions by reason of any act or default of an employee or person nominated to implement measures for fire-fighting and procedures for serious and imminent danger and for danger areas, and appointed to assist him/her in undertaking such preventive and protective measures as necessary.
4. Subject to Note 3, in any proceedings for an offence under the Order, except for a failure to comply with articles 8(a) (Duty to take general fire precautions) or 12 (Elimination or reduction of risks from dangerous substances), it is a defence for the person charged to prove that he/she took all reasonable precautions and exercised due diligence to avoid the commission of such an offence.
5. In any proceedings for an offence under the Order consisting of a failure to comply with a duty or requirement so far as is reasonably practicable, it is for the accused to prove that it was not reasonably practicable to do more than was in fact done to satisfy the duty or requirement.
6. A person on whom an Enforcement Notice is served may under Article 35 of the Order appeal to the Magistrates' Court within 21 days from the date on which the Enforcement Notice was served. The bringing of an appeal has the effect of suspending the operation of the Notice until the appeal is finally disposed of or, if the appeal is withdrawn, until the withdrawal of the appeal.
7. The Fire Authority may grant, at their discretion, an extension (or further extension) of time specified for the steps to be taken if an appeal against the Notice is not pending. Application for an extension of time should be addressed to the above named Officer.
8. If you are the responsible person you are under an obligation to comply with the provisions of the Order or of any regulations made under it. If you have failed to comply and you and the Fire Authority cannot agree on the measures that are necessary to remedy the failure(s), the question may be referred to the Secretary of State for his determination under Article 36 of the Order.
9. To satisfy the 'Environment and Safety Information Act 1988' the Fire Authority is obliged to enter details of this Enforcement Notice into a register to which the public have access. If you feel that any such entry would disclose secret or confidential trade or manufacturing information, then you should appeal in writing to the Authority within a period of fourteen days following; a) the day on which the appeal period in Note 6 above expires, or b) the day on which the appeal is finally disposed of, where an appeal is brought. The following summary of the contents of the Notice will be entered on the public register: -

Served On	Notice Type	Premises Name	Location	Notice Number
08/04/2024	Enforcement	Conquest Hospital Main Building	Hastings	ESFRS/HA/GOR/0408/E1/24

The Public Register can be accessed via the internet at www.esfrs.org and this actual notice may be viewed by clicking on the link shown in the table above.

10. The works or actions specified in the Notice are only intended to ensure a satisfactory standard of fire precautions that will comply with the Order. The Notice is issued without prejudice to any other enforcement action that may be taken by this, or any other, enforcing authority.
11. The Fire Authority would be willing to consider and reasonably assist with any proposals you may have to remedy the matters specified in the Notice.
12. To assist with administration procedures, it would be helpful if you could quote the reference number (at the top of this Notice) when dealing with the Fire Authority.